

GOLDEN BEACH, FLORIDA

RESOLUTION NO. 1694.05

A RESOLUTION OF THE TOWN COUNCIL OF THE TOWN OF GOLDEN BEACH, FLORIDA APPROVING THE TOWN'S PARTICIPATION IN THE HOMELAND SECURITY OPLAN HOME FIELD ADVANTAGE AND AUTHORIZING THE MAYOR AND/OR PROPER TOWN OFFICIALS TO EXECUTE RELATED DOCUMENTS ATTACHED AS EXHIBIT "A"; PROVIDING FOR SEVERABILITY; PROVIDING FOR CONFLICT; PROVIDING AN EFFECTIVE DATE.

WHEREAS, the Town of Golden Beach would benefit from participating in a coordinated effort with the United States Coast Guard acting in conjunction with the U.S. Department of Homeland Security in its coordination of Maritime Homeland Security; and,

WHEREAS, the coordination of aviation and marine operations with federal, state, and local law enforcement agencies with the respective Coast Guard Sectors will benefit the Town of Golden Beach as it pertains to Homeland Security,

NOW THEREFORE BE IT RESOLVED BY THE TOWN COUNCIL OF THE TOWN OF GOLDEN BEACH, FLORIDA, AS FOLLOWS:

Section 1. That the Mayor and Town Manager and/or Police Chief are hereby authorized to sign the requisite documents between the Town of Golden Beach and the U.S. Coast Guard in conjunction with the U.S. Department of Homeland Security, attached as Exhibit "A" and incorporated herein as if set forth in full.

Section 2. Severability. That the provisions of this Resolution are declared to be severable and if any section, sentence, clause or phrase of this Resolution shall, for any reason, be held to be invalid or unconstitutional, such decision shall not affect the validity of the remaining sections, clauses, sentences and phrases of this Resolution but they shall remain in effect, notwithstanding the invalidity of any part.

Section 3. Conflict. That all resolutions or parts of resolutions in conflict with this Resolution are hereby repealed to the extent of such conflict.

Section 4. Effective Date. That this Resolution shall become effective immediately upon approval of the Town Council.

Sponsored by Administration.

The Motion to adopt the foregoing resolution was offered by Mayor Singer, seconded by Councilman Iglesias and on roll call the following vote ensued:


Mayor Singer	<u>AYE</u>
Vice Mayor Lusskin	<u>AYE</u>
Councilmember Einstein	<u>AYE</u>
Councilmember Iglesias	<u>AYE</u>
Councilmember Parus	<u>AYE</u>

PASSED AND ADOPTED by the Town Council of the Town of Golden Beach this 15th day of March, 2005.



MAYOR GLENN SINGER

ATTEST:



CATHY SZABO
TOWN CLERK

APPROVED AS TO FORM
AND LEGAL SUFFICIENCY



PAUL D. EICHNER
TOWN ATTORNEY

F:\MAC\Paul's folder\Paul\Office\Golden Beach\RESOLUTION.POLICE.COAST GUARD.doc

**TOWN OF GOLDEN BEACH
AGENDA ITEM REPORT**

AGENDA ITEM NO: 7
Meeting Date: March 15, 2005

Prepared By: Chief James Skinner

Town Manager Approval: BW

SUBJECT: Agreement for the Golden Beach Police Marine Patrol to Participate with the U.S Coast Guard in OPLAN HOME FIELD ADVANTAGE

BACKGROUND/HISTORY:

In November of 2004, the U.S. Department of Homeland Security (DHS) implemented OPLAN HOME FIELD ADVANTAGE. Under this operations plan every Coast Guard Sector Commander is responsible to coordinate Maritime Homeland Security operations in their Sector of responsibility. This plan attempts to coordinate all aviation and marine operations with federal, state, and local law enforcement agencies with the individual Coast Guard Sectors.

The Coast Guard's Miami Coastal Sector Commander requests every law enforcement agency in South Florida that operates either an Aviation or Marine Patrol Unit to enter into this agreement to provide a unified force for coordinated security and law enforcement operations. The U.S. Coast Guard's Miami Coastal Sector was advised that the Golden Beach Police Department anticipates implementing a Marine Patrol function later this year and the Coast Guard requested Golden Beach Police participate in this DHS program.

FINANCIAL IMPACT:

Unknown at this time

ATTACHMENTS:

DHS's OPLAN HOME FIELD ADVANTAGE
Resolution

ACTION OPTIONS/RECOMMENDATIONS:

Staff requests approval of this resolution

EX
A



Homeland Security

Commander
Coast Guard Sector Miami
100 MacArthur Causeway
Miami, FL 33139
Phone: 305-535-4472
Fax: 305-535-4491

Enclosure (3): OP HOME FIELD ADVANTAGE: Point of Contact List

Please complete and fax to Sector Miami Command Center at (305) 535-4491

Agency Name: _____

Mailing address: _____

FOR COMMAND CADRE USE ONLY:

Head of Agency/Chief of Police/Commanding Officer: _____
Office Number: _____
Cellular Number: _____
E-mail address: _____

FOR COORDINATION AMONG AGENCIES WITH LOCAL STATION/AIR STATION:

Marine Unit/Air Unit Supervisor - Point of Contact: _____
(Circle One) Office Number: _____
Cellular Number: _____
E-mail address: _____

FOR COORDINATION AMONG COMMAND CENTERS (7X24):

Command Center Title: _____
Direct Number(s): _____
Fax Number(s): _____
Watch Captain e-mail: _____
Supervisor's Name: _____
Supervisor's Phone: _____
Supervisor's e-mail: _____



Homeland Security

Commander
Coast Guard Sector Miami
100 MacArthur Causeway
Miami, FL 33139
Phone: 305-535-4472
Fax: 305-535-4491

November 22, 2004

OPLAN HOME FIELD ADVANTAGE BASIC PLAN

1. **COMMANDER'S INTENT.** The purpose of this operations plan is to (1) integrate all Department of Homeland Security (DHS) marine and aviation components in the South Florida area of operations into a unified prevention and response operation; and (2) integrate other non-DHS federal, state and local law enforcement agencies in the area into the coordinated operation. This operations plan establishes the framework for coordinated air and maritime operations. Under this plan, we define the mission and identify those agencies that have a stake in the outcome. Next, the appropriate law enforcement authorities must be considered and properly applied for clear courses of action. Ultimately, resources necessary to accomplish the mission must be matched to those available locally or identified elsewhere if necessary. Most importantly, an organization to provide leadership, coordinating oversight, and command and control must be adopted to ensure all agencies involved are fully apprised of the mission and their individual and team responsibilities. "One Team, One Fight, One Community."
2. **BACKGROUND.** While the federal, state, and local security and law enforcement agencies of South Florida have a long tradition of coordinated operations, never before has the need for coordinated activity and partnerships been greater. Since the terrorist events of September 11, 2001, the demand for such security services continues to grow with the elevated threats of an increasingly dangerous world. As potential enemies seek to exploit our weaknesses, the activities and resources of agencies acting independently are insufficient to address the threats that confront us on a daily basis. Success is based on the full commitment and participation of all South Florida agencies that have a stake in national security concerns, critical infrastructure protection, domestic security, and the economy of the region.
3. **MISSION.** The intent of OPLAN HOME FIELD ADVANTAGE is to establish basic procedures to be followed for routine coordinated security and law enforcement operations. When a special situation arises, the Commander of Sector Miami will supplement this Oplan with specific Op Orders to facilitate that situation. The primary objectives for OPLAN HOME FIELD ADVANTAGE are to:
 - a. Ensure continuity of Coast Guard Captain of the Port, aviation, cutter and boat forces operations;
 - b. Integrate Coast Guard forces with other federal, state, and local agencies;
 - c. Establish coordinated day-to-day operations as part of partnering agency standard operating procedures;

OPLAN HOME FIELD ADVANTAGE

November 22, 2004

d. Develop plans for contingencies, exercise and train for them, and be prepared to implement them as required.

4. **ORGANIZATION.** Under OPLAN HOME FIELD ADVANTAGE, Commander, Coast Guard Sector Miami coordinates Maritime Homeland Security operations in the Sector area of responsibility (Miami Coastal). Sector Miami will manage allocation of USCG resources and direct their participation in coordinated operations with federal, state, and local agency partners. The Commanding Officer of Coast Guard Air Station Miami coordinates air operations.

a. Participating Department of Homeland Security (DHS) agencies:

- 1) Coast Guard Sector Miami (Captain of the Port authority)
 - a) USCG Patrol Boats under the direction of Sector Miami
 - b) Station Miami Beach (boats)
 - c) Station Fort Lauderdale (boats)
 - d) Station Lake Worth Inlet (boats)
 - e) Station Fort Pierce (boats)
 - f) Coast Guard Auxiliary under tactical control of CG Stations (boats, volunteers)
 - g) Other USCG assets provided to serve under the tactical command of Sector Miami by the Seventh Coast Guard District (e.g., additional cutters, Maritime Safety and Security Team (MSST), Law Enforcement Detachment (LEDET), Tactical Law Enforcement Team (TACLET))
- 2) Coast Guard Air Station Miami (HH-65 rotary wing aircraft, HU-25 fixed wing aircraft). Coordinates Immigration and Customs Enforcement (ICE), CG Auxiliary Aviation, and Civil Air Patrol schedules.
- 3) Customs and Border Patrol (CBP) Air/Marine Branch (boats, aircraft) /Special Response Teams

b. Partnering Agencies (non-DHS Federal, State, County and City)

- 4) Federal
 - a) U.S. National Park Service
 - b) U.S. Fish and Wildlife Service
- 5) State
 - a) Florida Fish and Wildlife Conservation Commission (boats, aviation, communications)
 - b) Florida Department of Law Enforcement (authority, aircraft, intel)
 - c) Florida Department of Environmental Protection (Park Patrol)
- 7) Local (boats, aviation)
 - a) Florida Fish and Wildlife Conservation Commission (boats, aviation, communications)
 - b) Florida Department of Law Enforcement (authority, aircraft, intel)
 - c) Florida Department of Environmental Protection (Park Patrol)
 - d) Aventura Police Dept.
 - e) Bal Harbor Police Dept.
 - f) Boynton Beach Police Dept.
 - g) Brevard County Sheriff's Office
 - h) Broward County Sheriff's Office

UNCLASSIFIED – FOR OFFICIAL USE ONLY
SECURITY SENSITIVE INFORMATION

OPLAN HOME FIELD ADVANTAGE

November 22, 2004

- i) Coral Gables Police Dept.
- j) Fort Lauderdale Police Dept.
- k) Fort Pierce Police Dept.
- l) Hollywood Police Dept.
- m) Indian Creek Police Dept.
- n) Indian River County Sheriff's Office
- o) Indian River Police Dept.
- p) Indian River Shores Police Dept.
- q) Jupiter Police Dept.
- r) Key Biscayne Police Dept.
- s) Martin County Sheriff's Office
- t) Miami Beach Police Dept.
- u) Miami Police Dept.
- v) Miami-Dade Police Dept.
- w) North Miami Police Dept.
- x) Palm Bay Police Dept.
- y) Palm Beach County Sheriff's Office
- z) Sebastian Police Dept
- aa) St Lucie County Sheriff's Office
- bb) St. Lucie Police Dept.
- cc) Sunny Isles Police Dept.
- dd) Tequesta Police Dept.
- ee) Vero Beach Police Dept.
- ff) And others that are signatory to this OPLAN.

5. CONCEPT OF OPERATIONS.

a. Normal Operations: HOME FIELD ADVANTAGE will coordinate normal Captain of the Port, surface, and air operations in the Sector Miami area of responsibility (AOR). HOME FIELD ADVANTAGE establishes the manner in which day-to-day security patrols are scheduled, safety and security information is shared, assets are contacted and deployed, and joint agency operations are planned, coordinated, and implemented. To meet these operational goals, Sector Miami is authorized direct liaison with partnering federal, state, and local law enforcement organizations.

b. Aviation: Coast Guard Aviation operations in support of Miami area safety and security operations will be coordinated with Air Station Miami. Air Station Miami will coordinate aircraft launches with the Seventh District Command Center.

c. Contingency Operations: As specific situations arise, the Commander, Sector Miami, will issue OP ORDERS targeting these new operational needs.

UNCLASSIFIED - FOR OFFICIAL USE ONLY
SECURITY SENSITIVE INFORMATION

OPLAN HOME FIELD ADVANTAGE

November 22, 2004

6. ROUTINE PATROLS.

a. Security Zone Patrols and Escorts: South Florida has a thriving cruise ship industry with thousands of passengers arriving/departing area ports each week. To protect cruise ship passengers from potential terrorism, partner agencies in the ports enforce a Security Zone whenever two or more cruise ships are in port. USCG Stations and partnering federal, state and local agencies escort cruise ships to and from the berths and patrol the Security Zone while the ships are in port.

b. AOR Patrols and Force Laydown Requirements: Coordinated maritime patrols are integral to the protection of the citizenry, economy, and environment of Southeastern Florida. DHS and partnering federal, state, and local agencies will support daily patrols of designated waterways and inlets in the AOR. USCG Stations will coordinate these patrols with partnering federal, state, and local agencies. Special situations may require an increased law enforcement presence in targeted areas. Force laydown requirements will be established for special situations by Sector Miami in coordination with the, partnering federal, state, and local agencies, and will be promulgated via an OP ORDER.

c. Joint Operations in Response to Intelligence: The attempted smuggling of migrants and illegal drugs into South Florida is a routine occurrence. The USCG works with its federal, state, and local agency partners to coordinate detection and interdiction operations.

7. **MARINE INCIDENTS.** In order to promote Safety of Life at Sea and environmental protection, agencies agree to assist one another when a marine incident occurs. Assistance expectations will be commensurate with agency personnel training in these areas. If a marine incident is reported which puts the safety of humans or the environment at risk, any qualified partnering agency asset within its jurisdiction and in the general vicinity of the reported incident will assist, if able, to survey the situation, and if the need exists, to attempt to stabilize the situation until the appropriate agency's asset has arrived on scene.

8. **COMMUNICATIONS.** Communications among DHS and Partnering Agencies involved in coordinated maritime operations under this instruction shall be accomplished by the most effective means possible. Local Coast Guard Stations will coordinate communications with their local partners to ensure effective, timely exchange among the agencies involved. Whenever possible, operational communications shall be conducted in a protected mode so as to safeguard operational security. Protected communications may be accomplished through compatible keymat among federal agencies, pre-arranged sector codes and reference points, or 800 MHz trunked communications systems.

9. CRITICAL REPORTING.

UNCLASSIFIED - FOR OFFICIAL USE ONLY
SECURITY SENSITIVE INFORMATION

OPLAN HOME FIELD ADVANTAGE

November 22, 2004

a. Each federal, state and local agency shall provide reports to their reporting chain in accordance with agency guidelines. Furthermore, each agency shall report critical information for assets participating in HOME FIELD ADVANTAGE (e.g., status, accomplishments, arrests, mishaps, use of force, etc.) to the local Coast Guard Station for consolidation and submission to Sector Miami. Coast Guard Sector Miami shall identify an appropriate, comprehensive report format to meet knowledge requirements of senior levels and to sufficiently document measures of effort and effectiveness for the coordinated maritime operation.

b. All participating agencies shall submit float plans (see enclosure (2)) detailing boat patrol intentions for a 24 hour period to each USCG Station for projected patrol activity within the AOR. In situations where this is not feasible, please submit float plan as early as possible before departing on patrol. These float plans may be phoned, e-mailed or faxed to each station's Officer of the Day by 0800 daily. To simplify reporting requirements, agencies should simply provide asset description, call sign, area of patrol, time and duration on station. Coast Guard Stations will coordinate this information with their own patrol intentions.

c. To ensure the most effective patrol coverage, agencies shall notify the respective Coast Guard Station, as soon as it is feasible, whenever vessels are unable to complete previously scheduled patrols and to verify actual HOME FIELD ADVANTAGE activity.

d. All agencies shall periodically update information contained in enclosure (3) to ensure we collectively have an up-to-date point of contact list that includes names and numbers for key personnel and command centers. Upon completion, please fax or return copies to Coast Guard Sector Miami. Sector Miami will return a consolidated list to all agencies that respond.

10. USE OF FORCE. Agencies operating independently shall employ their respective agency guidelines on Use of Force. When members of another agency are augmenting an afloat resource of another agency, the augmenting personnel shall normally conform to the use of force policy for the vessel on which they are deployed unless specifically approved in advance. In no circumstances shall law enforcement officers of any federal, state or local agency exceed the use of force policy for their agency or go beyond levels to which they have been trained.

11. LEGAL AUTHORITIES/LIAISON.

a. The various legal authorities offered by the partnering agencies increase the synergy of coordinated maritime operations. In the absence of specific Memorandums of Understanding/Agreement, all partnering agencies contribute their respective capabilities, resources, and expertise under the accepted principles of mutual assistance.

b. CBP, and Coast Guard, will have primary responsibility for apprehending, processing, transporting, and detaining migrants. Units other than Coast Guard that stop a migrant vessel shall detain the vessel and immediately contact the local Coast Guard station for direction.

12. ADMINISTRATION. All personnel and administrative matters for resources operating under this instruction are to be handled by the respective agencies.

UNCLASSIFIED - FOR OFFICIAL USE ONLY
SECURITY SENSITIVE INFORMATION

OPLAN HOME FIELD ADVANTAGE

November 22, 2004

13. **LOGISTICS.** All logistics matters for resources operating under this instruction are to be handled by the respective agencies.

14. **FINANCE.** All partnering agencies are to track resource hours and expenses for financial accounting purposes including *opportunities for potential reimbursement*.

15. Enclosures: (1) Homeland Security Task Force Southeast Responsibilities (when activated)

(2) Sample float plan

(3) OP HOME FIELD ADVANTAGE - SOUTH FLORIDA Point of Contact List

OP HOME FIELD ADVANTAGE: LIST OF PARTNERING AGENCIES

The following agencies have agreed to participate in OP HOME FIELD ADVANTAGE, as witnessed below by the signatures of their authorized representatives.

<u>Agency</u>	<u>Signature</u>	<u>Date</u>
DHS Partners		
U.S. Coast Guard	_____	date: _____
U.S. Customs and Border Protection	_____	date: _____
U.S. Immigration and Customs Enforcement	_____	date: _____
Non-DHS Federal Partners		
National Park Service	_____	date: _____
U.S. Fish & Wildlife Service	_____	date: _____
Florida State Partners		
Florida Department of Law Enforcement	_____	date: _____
Florida Fish & Wildlife Conservation Commission	_____	date: _____
Florida Department of Environmental Protection/Park Police	_____	date: _____
Local Partners		
Brevard County Sheriff's Office	_____	date: _____

UNCLASSIFIED - FOR OFFICIAL USE ONLY
SECURITY SENSITIVE INFORMATION

OPLAN HOME FIELD ADVANTAGE

November 22, 2004

Broward County Sheriff's Office	_____	date: _____
Martin County Sheriff's Office	_____	date: _____
Palm Beach County Sheriff's Office	_____	date: _____
Signatures		
Miami-Dade Police Dept	_____	date: _____
Miami Police Dept.	_____	date: _____
Aventura Police	_____	date: _____
Miami Beach Police	_____	date: _____
Bal Harbor Police	_____	date: _____
Boynton Beach Police	_____	date: _____
Coral Gables Police Dept.	_____	date: _____
Miami Police Dept.	_____	date: _____
Fort Lauderdale Police Dept.	_____	date: _____
Ft. Pierce Police Dept.	_____	date: _____
Hollywood Police Dept.	_____	date: _____
Indian Creek Police Dept.	_____	date: _____
Indian River Shores Police Dept.	_____	date: _____
Jupiter Police Dept.	_____	date: _____
Key Biscayne Police Dept.	_____	date: _____
Miami Beach Police Dept.	_____	date: _____
St. Lucie Police Dept.	_____	date: _____
Tequesta Police Dept.	_____	date: _____

UNCLASSIFIED - FOR OFFICIAL USE ONLY
SECURITY SENSITIVE INFORMATION

OPLAN HOME FIELD ADVANTAGE

November 22, 2004

Martin County Sheriff's Office	_____	date: _____
Indian River County Sheriff's Office	_____	date: _____
Sunny Isles Police Dept.	_____	date: _____

Enclosure (1): HOMELAND SECURITY TASK FORCE SOUTHEAST RESPONSIBILITIES

1. The Director of HSTF-SE shall report directly to the Secretary.
2. The Director is the supported commander; all other DHS elements within the area of responsibility (AOR) are in support of the HSTF-SE. Upon execution, all DHS elements that are designated as part of the HSTF-SE will execute their missions under the overall direction of the Director HSTF-SE.
3. The Director is responsible for the integration of all DHS operations in the AOR. As such, the Director has the authority to direct and reallocate all DHS personnel and assets within the HSTF-SE area of responsibility to the extent necessary to meet objectives. The Director will exercise that authority in coordination with DHS Directorates.
4. When additional personnel and assets or other capabilities are required beyond that available in DHS, the Director may liaise directly for planning purposes with other federal, state and local officials within the area of responsibility, keeping DHS Headquarters informed.
5. HSTF-SE will collect and consolidate critical information, and submit periodic situation reports as appropriate to DHS Homeland Security Operations Center (HSOC), designated DHS directorates, and designated external partners.
6. The Director will keep the HSOC and appropriate DHS leadership apprised of all pertinent intelligence information and operational activities associated with OPLAN HOME FIELD ADVANTAGE during all phases of operational execution.

November 22, 2004

Enclosure (2): Sample Float Plan. (Microsoft Excel version available from Group Miami.)

OP HOME FIELD ADVANTAGE - PATROL SUMMARY

DATE:	UNIT:						
TIME:							
ASSET (USCG)	AREA	O/S	DEPART	EST. TIME O/S	HOURS	COMPLETE?	IF "NO," ENTER REASON:
				0:00	HOURS		
				0:00	HOURS		
				0:00	HOURS		
				0:00	HOURS		
				0:00	HOURS		
				0:00	HOURS		
				0:00	HOURS		
				0:00	HOURS		
ASSET (OTHER)	AREA	O/S	DEPART	EST. TIME O/S	HOURS	COMPLETE?	IF "NO," ENTER REASON:
				0:00	HOURS		
				0:00	HOURS		
				0:00	HOURS		
				0:00	HOURS		
				0:00	HOURS		
				0:00	HOURS		
				0:00	HOURS		
				0:00	HOURS		
COMMENTS:		Total Patrol Hours:		0:00	HOURS	COMMENTS:	

ASSET = vessel type (e.g., MLB, HH65)
 AREA = area patrolled (e.g., ICW, Red Sox) or other activity (e.g., Cruise Ship Escort, SAR)

O/S = time of arrival on-scene
 DEPART = time departed scene
 COMPLETE? = was intended patrol/activity completed? (If "no", explain why)